Clause embodied in Report No. 22 of The Metropolitan Executive Committee adopted, as amended, by the Council of The Municipality of Metropolitan Toronto at its meeting held on July 5 and 6, 1989.

4

REPORT OF THE SUB-COMMITTEE ON SPECIAL PURPOSE BODIES.

The Metropolitan Executive Committee recommends the adoption of the report dated June 16, 1989, from the Sub-Committee on Special Purpose Bodies with the exception of Recommendations Nos. (5), (7), (9) and (10); and, further, that Recommendation No. (9) be referred to the Metropolitan Toronto Licensing Commission for comment and report thereon to the Metropolitan Executive Committee.

The Metropolitan Executive Committee reports, for the information of Council, having requested the Metropolitan Toronto Clerk to report to Council for its July 5, 1989, meeting on the attendance record of Metropolitan Toronto Councillors and citizen appointees, to agencies, boards and commissions.

The Metropolitan Executive Committee submits the following report (June 16, 1989) from the Sub-Committee on Special Purpose Bodies:

Recommendations:

It is recommended that:

Framework for Review.

(1) Metropolitan Toronto Council endorse the methodology and classification of Special Purpose Bodies contained in this report as the basis for this study and for further review of the accountability of Metropolitan Toronto's Special Purpose Bodies;

Accountability Principle 1: Majority Councillor Membership.

(2) the Provincial Government be requested to amend the appropriate legislation to give Metropolitan Toronto Council the flexibility to establish the structure and composition of Special Purpose Bodies by by-law;

(3) Metropolitan Toronto Council re-affirm its request to the Provincial Government for majority representation on the Metropolitan Toronto Board of Commissioners of Police, commensurate with Metropolitan Toronto's financial contribution;

(4) Metropolitan Toronto Council re-affirm its request to the Provincial Government to enact the appropriate legislation to permit an increase in the size of the Toronto Transit Commission from 5 to 7 members, with the membership composition being at the discretion of Metropolitan Toronto Council;

(5) Metropolitan Toronto Council appoint one additional Councillor to the Board of Management of the Metropolitan Toronto Zoo in lieu of the citizen appointment;

(6) Metropolitan Toronto Council request a change to Provincial legislation to provide for majority Metropolitan Toronto representation on the Metropolitan Toronto and Region Conservation Authority;

(7) Metropolitan Toronto Council adopt a policy that the majority of Metropolitan Toronto's appointments to the Metropolitan Toronto and Region Conservation Authority be composed of Members of Council;

(8) Metropolitan Toronto Council re-affirm its request to the Provincial Government to enact the appropriate legislation to permit Metropolitan Council to appoint Members of Council to the Board of Governors of Exhibition Place in lieu of the citizen members at the discretion of Metropolitan Toronto Council;

(9) Metropolitan Toronto Council request the Provincial Government to enact the appropriate legislation to create a five-member Licensing Commission;

(10) Metropolitan Toronto Council adopt the policy that Metropolitan Councillors constitute a majority of the Licensing Commission;

Accountabiiity Principle 2: Limitation of Term of Office.

(11) Metropolitan Toronto Council not make appointments to its Special Purpose Bodies which extend beyond the term of Council;

Accountability Principle 3: Executive/Standing Committee Monitoring.

(12) the Metropolitan Executive Committee and the Standing Committees of Council be responsible for monitoring the policies and functioning of all respective Special Purpose Bodies with the reporting relationships as described in this report in Exhibit No. 4;

(13) Council make every effort to appoint to each Board or Commission at least one Member of Council who sits on the Metropolitan Executive Committee or Standing Committee which is responsible for monitoring the activities of the respective Board or Commission;

(14) Members of Council appointed to serve as Metropolitan Council's representatives on Boards and Commissions be directed by Council to report to the Metropolitan Executive Committee or the respective Standing Committee on their activities at least once a year during the term of their appointment;

(15) citizens appointed by Metropolitan Council to serve as Metropolitan Council's representatives on Boards and Commissions be directed by Council to report to Council, through the Metropolitan Executive Committee or respective Standing Committee which is responsible for the Board or Commission to which they have been appointed at least once a year during the term of their appointment;

(16) Members of Council and citizens appointed to Boards and Commissions be advised of the foregoing requirements by the Metropolitan Clerk at the time of their appointment;

Appointment Procedures.

(17) one-year terms of appointment for Members of Metropolitan Council and citizens to Metropolitan Toronto's Special Purpose Bodies be implemented, wherever possible;

(18) the appointment year should be standardized for Councillors and citizens to extend from December 1 to November 30, wherever possible;

(19) upon resigning a Metropolitan Council seat, all appointments to Special Purpose Bodies which were made by virtue of Metropolitan Councillor status should also cease;

(20) Special Purpose Bodies advise the Metropolitan Clerk when any Member of Council or citizen appointed by Metropolitan Council has been absent from three consecutive Board meetings of the Special Purpose Body;

(21) the Metropolitan Clerk, the Chief Administrative Officer, and the Metropolitan Solicitor develop a revised appointment procedure policy for citizens for Council's approval prior to the next annual appointment round for 1990. This policy should consider the following:

- the same eligibility requirements as required for candidacy for Metropolitan Councillor;
- expanded outreach advertising;
- more detailed information to be supplied to candidates;
- bringing the procedures up-to-date with respect to employment equity;
- a compulsory briefing session for interested applicants;
- standardization of application forms and requests for resumes;
- consideration of written applications only, submitted by closing date, unless the number of applicants is fewer than the number of vacancies;
- require advertising or referral to previous applications for filling vacancies for remainder of term;
- interviewing by Nominating Committee with invitation to participate extended to Chairman of the monitoring Standing Committee;
- minimization of staggered terms;
- citizens to serve on one Board only (with the exception of the Pension Funds because of overlap in duties);
- one-year terms as a rule from December 1 to November 30;

- minimization of appointments that extend beyond term of Council (exceptions for Provincial bodies and non-Metropolitan Toronto boards whose terms expire in the first three months of the following year);

- maintain the maximum term of office at six consecutive years;

- require a two-year break (currently one-year) before reappointment to the same body (also to apply to former/retired staff of the Corporation or Special Purpose Body);

- attendance monitoring policies;

- delineation of content and obligations for reporting back to the Metropolitan Executive Committee or Standing Committees; and

- outline of Metropolitan Council's broad policy expectations;

(22) one additional Metropolitan Councillor be appointed to the following Special Purpose Bodies:

(i) the Metropolitan Toronto Zoo Board of Management - until November 30, 1989;

(ii) the Metropolitan Toronto Library Board (currently to be a Member of the Metropolitan Executive Committee, if possible) - until November 30, 1989;

(iii) the Metropolitan Toronto Pension Plan, Board of Trustees - until November 30, 1989;

(iv) the Riverdale Hospital, Board of Governors - until November 30, 1989; and
(v) the individual hospital boards of directors as requested by the Hospital Council of Metropolitan Toronto where necessary to bring about conformance with the Hospital Capital Grants Policy - until November 30, 1989.

(23) the Metropolitan Clerk's Department be directed to undertake advertising in June, 1989, for citizen members to serve on the following Special Purpose Bodies:

(i) Canadian National Exhibition Association (Municipal Section) (15) - until June 30, 1990;

(ii) Metropolitan Toronto Pension Plan Board of Trustees - Chairman (1) - until November 30, 1991;

(iii) Metropolitan Toronto Police Benefit Fund Board of Trustees - Chairman (1) - until November 30, 1991; and

(iv) Sinking Fund Committee (1) - until November 30, 1991;

(24) Metropolitan Toronto Council's present citizen appointees to the following Special Purpose Bodies be requested to continue to serve for the following periods of time:

(i) Metropolitan Toronto Housing Authority (OHC), (3) - until March 31, 1990;

(ii) Metropolitan Toronto Police Force Complaints Act, Boards of Inquiry - Panel Members (3) - until November 30, 1989; and

(iii) Riverdale Hospital, Board of Governors (1) - until March, 1990;

(25) the citizen appointees to the Licensing Commission, Exhibition Place Board of Governors and The Guild Board of Management be requested to serve until their successors are appointed in accordance with Metropolitan Toronto Council's previous recommendations;

Remuneration and Expenses of Council Appointees.

(26) the Chief Administrative Officer and the Metropolitan Treasurer review the financial reporting policies for remuneration and expenses and distribute specific regulations to all applicable Special Purpose Bodies;

(27) an Independent Compensation Review Committee be established to review and recommend to Metropolitan Council the levels of remuneration, eligible expenses, and all services pertaining to Members of Council and Metropolitan Toronto's citizen appointees to Special Purpose Bodies (with consulting assistance as necessary) to be implemented for the next term of Council; and

General.

(28) the appropriate Metropolitan Officials be authorized to take the necessary action to give effect thereto.

Background:

With the implementation of direct election at the Metropolitan level, the accountability of Metropolitan Toronto Council to the electorate was enhanced. A further method of increasing accountability is offered by the closer integration of Special Purpose Bodies to the Metropolitan Corporation. Despite their frequent operating efficiencies, Special Purpose Bodies detract from democratic ideals. The large number of Special Purpose Bodies which exist create fragmentation in policy-making and priority-setting. Metropolitan Toronto Council may at times be seen to be responsible for the delivery of a service over which it does not have complete control, while at other times, the public does not know who to hold responsible for actions undertaken. For these reasons, Metropolitan Toronto Council, in recent years, has expressed its strong interest in increasing the accountability of Special Purpose Bodies. This is the underlying theme of the work that has been completed to date by the Sub-Committee on Special Purpose Bodies and forms the basis for the recommendations put forward in this report for Metropolitan Toronto Council's consideration.

The Sub-Committee on Special Purpose Bodies was established by Metropolitan Toronto Council on February 1, 1989. The following Members of Metropolitan Council comprise the Sub-Committee:

Chairman:	Councillor D. Shea,
Members:	Councillor L. Griffin,
	Councillor K. Morrish,
	Councillor M. Prinsloo,
	Mayor B. Sinclair.

The Sub-Committee met monthly during the spring of 1989. Far ranging discussion took place among the Members of the Sub-Committee and other Members of Council who attended. This summary report provides an outline of the Sub-Committee's deliberations

up to and including its June, 1989, meeting. For full information, the bound document "First Report of the Sub-Committee on Special Purpose Bodies" should be consulted.

To date, the Sub-Committee has completed the following:

(1) the development of a framework for the review of Special Purpose Bodies which includes their categorization and the establishment of 12 accountability principles against which all Special Purpose Bodies will be evaluated;

(2) recommendations for change in Provincial legislation and Metropolitan Toronto's policies and practices arising from the evaluation of Special Purpose Bodies on the basis of the first three accountability principles (majority Councillor membership, limitation of term of office and Metropolitan Executive Committee or Standing Committee monitoring of Special Purpose Bodies);

(3) preliminary special studies of remunerative practices and appointment procedures; and

(4) recommendations for immediate appointments of a number of Metropolitan Councillors and citizens where vacancies on boards currently exist or terms have expired.

All recommendations are made with the view of increasing the accountability of Special Purpose Bodies to Metropolitan Toronto Council and the electorate. Further work is continuing on the mandate and functions of Special Purpose Bodies, on the remaining nine accountability principles and on other issues. Recommendations will be presented to Council for consideration as further studies are completed.

Framework for Review of Special Purpose Bodies:

Metropolitan Toronto Council currently makes appointments to over forty Special Purpose Bodies. These Special Purpose Bodies are characterized by great diversity in terms of responsibility, size of board, size of budget, extent of independent decision making ability, visibility of function, legislative authority, Metropolitan Toronto Council's involvement and many other characteristics.

In its examination of Special Purpose Bodies, the Sub-Committee determined that general principles and guidelines by which individual Special Purpose Bodies could be evaluated needed to be established.

The proposed analytical framework and methodology consists of five steps (see Exhibit No. 1). In Step 1, seven factors which are used to rate the forty-plus Special Purpose Bodies are defined. In Step 2, the criteria for categorizing Special Purpose Bodies are specified and all Special Purpose Bodies are analyzed and grouped into five types. (The resultant categorization is shown in Exhibit No. 2.)

Twelve accountability principles are identified in Step 3 for use in measuring the degree of accountability of a Special Purpose Body to Metropolitan Council and the electorate. The Sub-Committee is working under the premise that various means of increasing the accountability of Special Purpose Bodies to Metropolitan Council and the electorate are available. These principles encompass representational issues, policy-setting, financial review and control, communication enhancement, and procedural and administrative integrational aspects. The twelve principles are:

(1) Majority of Board composed of Metropolitan Toronto Council Members;

(2) Term of Office of all Metropolitan Toronto Appointees does not extend beyond Term of Council;

(3) Monitoring by Metropolitan Executive Committee or Standing Committee;

(4) Long Range Plan Review by Metropolitan Toronto Council;

(5) Full Operating Agreement or Contract Governing Metropolitan Toronto/Board Relationship;

(6) Full Budgetary Review by Metropolitan Toronto;

(7) Full In-Year Financial Control and Management Reporting (Appropriation Structure);

(8) Asset and Property Management or Review by Metropolitan Toronto;

(9) Administrative Procedures Comparable to Metropolitan Toronto's - Procurement of Goods;

(10) Administrative Procedures Comparable to Metropolitan Toronto's - Procurement of Professional Services;

(11) Equitable Staffing Policies; and

(12) Openness of Meetings.

The Sub-Committee is attempting to impose some order to the great diversity of Special Purpose Bodies by categorizing Special Purpose Bodies and stipulating a gradation of desirable accountability principles for general applicability to each type of body. It is clearly apparent that the degree of accountability of a Special Purpose Body to Metropolitan Toronto Council should depend on its financial and service impacts. It is clear that the Metropolitan Toronto Police Commission should receive different attention than the Scarborough Grace Hospital. The recommended application of the principles to the various categories of Special Purpose Bodies is shown in Exhibit No. 3. For example, all principles apply to Type A Special Purpose Bodies, while all but the first principle apply to Type B Special Purpose Bodies. Only selected principles apply to the Types C, D, and E Special Purpose Bodies.

In Step 4, the practices of each Special Purpose Body are evaluated with reference to the accountability principles which apply to the "Type". Finally, in Step 5 recommendations are developed to achieve increased accountability to Council for all Special Purpose Bodies. It is recognized that the degree of application of various principles to each Special Purpose Body may vary. Variations will be made if deemed appropriate.

In this first report, recommendations are made concerning the first three Accountability Principles (Majority Metropolitan Toronto Councillor Membership, Limitation of Term of Office, and Metropolitan Executive Committee or Standing Committee Monitoring) as highlighted in the following sections.

Accountability Principle 1 - The Majority of Members of a Special Purpose Body be Members of Council:

On December 15, 1988, Metropolitan Council endorsed the principle that the majority of members of Metropolitan Agencies, Boards and Commissions be Members of Council.

The Sub-Committee strongly advocates increasing Metropolitan Toronto Councillor membership where the Special Purpose Body is of critical service importance to Metropolitan Toronto and/or receives a large financial contribution from the Municipality. In the proposed classification of Special Purpose Bodies, Type A boards should be required to adhere to this principle.

Of Type A boards, only the Toronto Transit Commission currently has majority Councillor membership as a result of Metropolitan Council's appointments in March, 1989. The Sub-Committee recommends that further efforts be expended on bringing about majority Councillor membership on the following Type A boards:

Board of Commissioners of Police,
Metropolitan Toronto Zoo Board of Management,
Exhibition Place Board of Governors,
Metropolitan Toronto Licensing Commission.

The Sub-Committee believes that the Municipality of Metropolitan Toronto is of sufficient size and sophistication that the power to determine board composition and structure should be granted to it by the Provincial Government. By-laws could be used to establish boards. The Municipality would have the flexibility to respond quickly to changing circumstances if a change in the composition of a board were necessary. In the event such legislative change is not agreed to, specific recommendations to bring about majority Councillor membership are made as highlighted below.

Metropolitan Toronto Board of Commissioners of Police:

Metropolitan Toronto Council should be represented on the Board of Commissioners of Police in the majority as a result of the critical service function and the financial contribution of Metropolitan Toronto. The Metropolitan Toronto Chairman and two Councillors currently sit on the seven-member board. Four members are appointed by the Provincial Government.

Toronto Transit Commission:

In keeping with Council's previous request, the size of the Toronto Transit Commission should be increased from 5 to 7 members. Council Members should remain in the majority, however, the legislation should leave the membership composition to the discretion of Metropolitan Toronto Council.

Metropolitan Toronto Zoo Board of Management:

One additional Councillor should be appointed to the Board of Management of the Metropolitan Toronto Zoo in lieu of Metropolitan Toronto Council's citizen appointment. There are currently four Councillors on the nine-member board. In compliance with the existing legislation, four members are nominated by the Zoological Society.

Metropolitan Toronto and Region Conservation Authority:

The Municipality of Metropolitan Toronto's membership on the Metropolitan Toronto and Region Conservation Authority should represent a majority in line with Metropolitan Toronto's substantial financial contribution. In the case of the Metropolitan

Toronto and Region Conservation Authority, the Sub-Committee recommends that, in the short term, an exception be made to the principle of majority Councillor membership. The Sub-Committee recommends that Metropolitan Toronto Councillors make up a majority of the 14 current Metropolitan Toronto appointees. Eight Metropolitan Councillors can provide sufficient liaison between Metropolitan Toronto Council and the Metropolitan Toronto and Region Conservation Authority.

Exhibition Place Board of Governors:

The current composition of the Board of Governors is specified by the Municipality of Metropolitan Toronto Act as the Metropolitan Chairman, the Mayor of the City of Toronto, three Members of Metropolitan Toronto Council, five citizens appointed by Metropolitan Toronto Council, the President of the Canadian National Exhibition Association, and three persons nominated by the Canadian National Exhibition Association.

On December 15, 1988, Metropolitan Toronto Council requested the Provincial Government to enact the appropriate legislation to permit Metropolitan Council to appoint Members of Council to the Board of Governors of Exhibition Place, in lieu of the citizen members. The Sub-Committee reaffirms this request.

Metropolitan Toronto Licensing Commission:

In order to achieve a majority Metropolitan Toronto Councillor membership and lessen workload, it is recommended that Metropolitan Toronto Council request the Province of Ontario to amend the Municipality of Metropolitan Toronto Act to increase the size of the Licensing Commission to five members composed of the Chairman of Metropolitan Toronto Council or his designate and four other appointees of Council, at Council's discretion. Hearings could be heard by panels of 3 members, with 2 members representing a quorum.

The Sub-Committee recommends further that Metropolitan Toronto Council adopt the policy that Metropolitan Toronto Councillors constitute a majority of the Commission membership as a whole.

Accountability Principle 2 - The Term of Office of all Metropolitan Appointees to Special Purpose Bodies not Extend Beyond the Term of Council:

To ensure accountable government, policy-setting and decision-making for responsibilities assigned to the Metropolitan level of government should be undertaken by elected officials. Given the assignment of some municipal powers to Special Purpose Bodies, a somewhat weaker, but nevertheless necessary, accountability principle to be followed is Council control over terms of appointments. As a general principle, the Sub-Committee on Special Purpose Bodies recommends that appointment terms end with the Council that makes the appointments.

Two issues need to be addressed: minor extensions into the new year, and staggering of terms beyond the term of Council. The Sub-Committee concludes that this accountability principle should apply to all boards in Types A, B, C and D, with minor exceptions for non-Metropolitan Toronto boards where annual general meetings are held in the first three months of the year (e.g., Metropolitan Toronto and Region Conservation Authority, Riverdale Hospital). It is acknowledged that where Metropolitan Council makes a small number of appointments to Provincial, interregional or private bodies, control over the agency's year may be out of Metropolitan Toronto's purview.

Currently, a policy of employing staggered terms for citizen appointees is in force in a number of instances. The Sub-Committee does not encourage the staggering of terms beyond the term of Council. The Sub-Committee recommends that those appointments which extend beyond the term of Council should be phased out, in order to allow for appointments to be made by each newly-constituted Council.

In many circumstances, re-appointments may be considered. The preservation of flexibility is viewed as more desirable than the provision of continuity through staggering beyond the term of Council.

Accountability Principle 3 - The Functioning and Policies of all Special Purpose Bodies be Monitored by the Metropolitan Executive Committee or Standing Committees of Metropolitan Toronto Council:

Monitoring by the Standing Committees or the Metropolitan Executive Committee has been implemented to varying degrees for many Special Purpose Bodies. Although there had been a limited amount of movement toward greater Standing Committee involvement in budgetary and policy matters of Special Purpose Bodies, the formal institutionalization of a stronger monitoring role did not occur until the Task Force on Functional Relationships of the Council, Committees, Boards and Commissions reported in 1986. The implementation of the Task Force's recommendations brought about a climate of much greater co-operation and information sharing between Metropolitan Council (and its Standing Committees) on the one hand, and its Special Purpose Bodies on the other. Some improvement in monitoring, however, is necessary. It will be commented on in later phases of this study.

At this time, the Sub-Committee recommends the extension of the monitoring role to all Special Purpose Bodies. The proposed division of responsibilities among the Standing Committees and the Metropolitan Executive Committee is shown in Exhibit No. 4. The Sub-Committee believes that the extent of monitoring and review that is appropriate should depend on the impact of the Special Purpose Body on the responsibilities of the Metropolitan Corporation.

Several further recommendations on co-appointments and reporting back to the Metropolitan Executive Committee or Standing Committee which were originally contained in the Functional Relationships Task Force report are re-affirmed at this time. (See Recommendations Nos. (13), (14), (15), and (16).)

Appointment Procedures:

The Sub-Committee discussed appointment policies and procedures pertaining to Metropolitan Toronto Councillors and citizens. It recommends one-year terms of office, the standardization of the appointment year from December 1 to November 30 wherever possible, termination of appointments upon resignation of a Councillor's seat, and attendance monitoring policies. The Sub-Committee also proposes that a revised appointment procedure policy be developed for citizen appointees to Special Purpose Bodies prior to the next annual appointment round.

Many of the existing practices originate from former Mayor Alan Redway's report to Council in 1979. The Redway policies have served Metropolitan Toronto Council well. Over time, however, various additional recommendations have been made and need to be incorporated into a comprehensive policy document. (See Recommendation No. (21).)

Interim Appointments Required Before the 1990 Annual Appointments to Special Purpose Bodies:

On February 1, 1989, Metropolitan Council requested the current citizen appointees to a number of agencies "to continue to serve until their successors are appointed after Council's consideration of the study on Special Purpose Bodies." It was expected that Metropolitan Council would consider this issue further in June, 1989.

Upon review of all outstanding appointments required to be made, the Sub-Committee recommends that each be dealt with as presented in Recommendations Nos. (22), (23), (24), and (25).

Remuneration and Expenses of Council Appointees:

The Sub-Committee considered the wide diversity of remunerative practices found among Metropolitan Toronto's Special Purpose Bodies. Two issues arose: (1) the need for clarification of the types of expenses to be charged to the Board rather than to the Metropolitan Corporation; and (2) the need for rationalization of the remuneration, expense and perquisite structure.

The Chief Administrative Officer and the Metropolitan Treasurer will therefore review the financial reporting policies for remuneration and expenses and distribute specific regulations to all applicable Special Purpose Bodies.

With respect to the second issue mentioned above, the Sub-Committee believes it is necessary to review and revise the remuneration, eligible expenses and perquisites that pertain to Members of Metropolitan Council and Metropolitan Toronto's citizen appointees to Special Purpose Bodies, in accordance with the applicable legislation. This review should be conducted in 1990, after the study on Special Purpose Bodies has been completed, but allowing sufficient time for preparation and debate prior to the new term of Council in December, 1991.

It is proposed that an Independent Compensation Review Committee be constituted to undertake this study with consulting assistance as necessary. The Compensation Review Committee could be convened by the Metropolitan Toronto Chairman's Office to represent a cross-section of interests. Specific terms of reference for the review and detailed procedures will be developed by the Sub-Committee when the study of Special Purpose Bodies has progressed further.

In order to keep costs low, "position descriptions" could be used as a basis for evaluating remuneration levels as well as for attracting the most suitable candidates for boards.

Future Reports:

The Sub-Committee has a full agenda before it. Of paramount importance is the examination of the mandate and existence of each Special Purpose Body. As a starting point, the Sub-Committee will consider the legal, administrative, and societal benefits and drawbacks of continuing with distinct organizational entities for each Special Purpose Body vis-a-vis integration into the Metropolitan Corporation, devolution or other service delivery alternatives.

The Sub-Committee has directed staff to contact Special Purpose Bodies in order to evaluate their operations from the perspective of the remaining nine accountability principles listed in Exhibit No. 3. Their concerns will also be solicited in order to improve

relationships between the Metropolitan Corporation and the Agency, Board or Commission, where necessary and feasible.

One of the other activities to be undertaken in the next stage of the study will be the development or renegotiation of operating agreements or contracts with Types A and B and selected Type C agencies. These agreements will be negotiated with adherence to the accountability principles outlined in this report.

Further, a review of Standing Committees is to be undertaken during the current term of Council. The recommended monitoring responsibilities which have been assigned in this report to the Metropolitan Executive Committee and Standing Committees may subsequently be revised.

Metropolitan Council has referred a number of recommendations to the Structure Committee, the Metropolitan Solicitor, or the Chief Administrative Officer, pertaining to the status, reporting relationships and functioning of Metropolitan Toronto's Special Purpose Bodies. They are being, and will be, addressed in a systematic manner as the study progresses.

A copy of the report entitled "First Report of the Sub-Committee On Special Purpose Bodies" and a copy of Exhibits Nos. 1 - 4, referred to in the foregoing report, were forwarded to all Members of Council with the agenda of the Metropolitan Executive Committee meeting of June 27, 1989, and a copy of each is on file in the office of the Metropolitan Toronto Clerk.

The Metropolitan Executive Committee submits the following communication (June 23, 1989) from the Metropolitan Toronto Clerk:

The Structure Committee on June 23, 1989, had before it the First Report of The Sub-Committee on Special Purpose Bodies (June, 1989).

The Structure Committee endorsed the aforementioned Report.

(The Metropolitan Executive Committee reports, for the information of Council, that Councillor Stockwell, Etobicoke-Lakeshore-Queensway, appeared before the Executive Committee in connection with the foregoing matter.)

(The Metropolitan Council on July 5 and 6, 1989, had before it during consideration of the foregoing Clause, the following report (June 30, 1989) from the Metropolitan Toronto Clerk:

The Metropolitan Executive Committee on June 27, 1989, had before it a report (June 16, 1989) from the Sub-Committee on Special Purpose Bodies regarding the relationship and accountability between the Metropolitan Corporation and its Agencies, Boards and Commissions.

The Metropolitan Executive Committee requested that the Metropolitan Toronto Clerk submit to Council for its meeting of July 5, 1989, the record of attendance for Metropolitan Councillor and citizen appointees to Agencies, Boards and Commissions.

Enclosed herewith is the attendance records for those Special Purpose Bodies whose membership includes both Members of Council and citizen appointees, for the years 1987, 1988 and 1989.

THE BOARD OF GOVERNORS OF EXHIBITION PLACE

RECORD OF ATTENDANCE AT MEETINGS

No. of Meetings held	*1987*	*1988*
	8	*9*
Board Members	*No. of Meetings attended*	
Members of Council:	*1987*	*1988*
Irving Chapley	*6*	*6*
Arthur C. Eggleton	*8*	*4*
C. Dennis Flynn	*7*	*7*
Ben Grys	*8*	*9*
Ken Morrish	*6*	*7*
Derwyn Shea *	*7*	*7*
Fergy Brown **	*2*	*6*
Citizen Appointee:		
Ralph E. Lean	*7*	*9*
Emerson Mascoll	*5*	*7*
Ivan Fleischmann	*7*	*8*
David E. Garrick	*7*	*7*
Hon. David Smith	*6*	*8*

* *Nominee of Board of Directors of the Canadian National Exhibition Association.*

** *Appointment commenced October, 1987, as Nominee of Board of Directors of the Canadian National Exhibition Association.*

CANADIAN NATIONAL EXHIBITION ASSOCIATION

RECORD OF ATTENDANCE AT MEETINGS

No. of Meetings held:	*1987*	*1988*	*1989 (as of April)*
	2	*2*	*1*
Board Members	*No. of Meetings attended*		
Members of Council:	*1987*	*1988*	*1989 (as of April)*
William Belfontaine **	*0*	*0*	*N/A*
Scott Cavalier *	*N/A*	*N/A*	*1*
Milton Berger **	*2*	*1*	*N/A*
Norm Gardner *	*N/A*	*N/A*	*0*
Leonard Braithwaite **	*2*	*2*	*N/A*
Mel Lastman *	*N/A*	*N/A*	*0*
Kay Gardner **	*0*	*0*	*N/A*
Mario Gentile	*0*	*1*	*1*
Peter Oyler	*1*	*1*	*1*
Mike Colle *	*N/A*	*N/A*	*1*
Joe Pantalone	*1*	*1*	*1*
Ken Morrish *	*N/A*	*N/A*	*1*
Maureen Prinsloo	*1*	*1*	*0*
Brian Harrison *	*N/A*	*N/A*	*1*
Ben Grys	*1*	*N/A*	*N/A*
Marilyn Mushinski	*N/A*	*0*	*N/A*
David Johnson	*1*	*2*	*1*
Dale Martin *	*N/A*	*N/A*	*0*
Mario Sergio **	*0*	*1*	*N/A*
Dick O'Brien *	*N/A*	*N/A*	*0*
Esther Shiner ***	*1*	*N/A*	*N/A*
Bob Sanders *	*N/A*	*N/A*	*1*
Phillip White	*2*	*2*	*N/A*
Robert Yuill	*0*	*0*	*N/A*
Joyce Trimmer *	*N/A*	*N/A*	*0*
Brian Ashton	*2*	*1*	*1*

* *Appointed in 1989.*
** *Appointment finished in 1988.*
*** *Passed away in 1987.*

CANADIAN NATIONAL EXHIBITION ASSOCIATION

RECORD OF ATTENDANCE AT MEETINGS

No. of Meetings held:	*1987*	*1988*	*1989 (as of April)*
	2	*2*	*1*
Board Members	*No. of Meetings attended*		
Community-at-Large Appointments:	*1987*	*1988*	*1989 (as of April)*
David S. Brown	*1*	*1*	*0*
Robert George	*0*	*0*	*0*
Kimberley Loftus	*2*	*0*	*0*
Ian James Lord	*1*	*0*	*0*
*James MacKasey **	*N/A*	*1*	*1*
*Mary Christie ***	*1*	*0*	*N/A*
Gordon Meiklejohn	*2*	*2*	*0*
*Al Nasturzio **	*N/A*	*1*	*0*
*Steven Levy ***	*0*	*0*	*N/A*
*Basil Orsini **	*N/A*	*1*	*0*
*William Mitchell ***	*1*	*0*	*N/A*
*Patricia Preston **	*N/A*	*0*	*0*
*W. Wronski ***	*0*	*0*	*N/A*
*Paul Street ***	*2*	*2*	*1*
*Gregory M. Teskey **	*N/A*	*1*	*1*
*Bert Raphael ***	*0*	*1*	*N/A*
Paul Valenti	*0*	*2*	*1*
Janice Warren	*2*	*2*	*0*
Gordon Wong	*2*	*1*	*0*
David Worts	*1*	*1*	*1*
*Sam Kotzer ****	*1*	*N/A*	*N/A*

* *Appointed in 1988.*
** *Appointment terminated in 1988.*
*** *Appointment terminated in 1987.*

METROPOLITAN LICENSING COMMISSION

RECORD OF ATTENDANCE AT MEETINGS

No. of Meetings held:	*1987*	*1988*	*1989 (as of June)*
	26	*32*	*23*
Board Members	*No. of Meetings attended*		
Members of Council:	*1987*	*1988*	*1989 (as of June)*
Ben Grys *	*24*	*11*	*1*
Howard Moscoe **	*N/A*	*15*	*12*
W. Belfontaine	*N/A*	*1*	*N/A*
Peter Oyler	*N/A*	*N/A*	*12*
Citizen Appointees:			
Peter F. Clark	*23*	*28*	*13*
David E. Cooper	*20*	*28*	*16*

* *Appointment terminated May, 1988.*
** *Appointment effective May, 1988.*

THE METROPOLITAN TORONTO HOUSING COMPANY LIMITED

RECORD OF ATTENDANCE AT MEETINGS

No. of Meetings held:	*1987*	*1988*	*1989 (as of June)*
	9	*9*	*5*
Board Members	*No. of Meetings attended*		
Members of Council:	*1987*	*1988*	*1989 (as of June)*
Joanne Campbell ****	*5*	*N/A*	*N/A*
C. Dennis Flynn	*3*	*2*	*N/A*
Kay Gardner	*6*	*3*	*N/A*
June Rowlands *	*7*	*1*	*N/A*
Mario Sergio	*7*	*4*	*N/A*
Bruce Sinclair ***	*N/A*	*8*	*5*
Alexandra McCallum **	*N/A*	*2*	*N/A*
Mike Colle	*N/A*	*5*	
Roger Hollander	*N/A*	*N/A*	*2*
Marie Labatte	*N/A*	*N/A*	*4*
Alan Tonks	*N/A*	*N/A*	*2*
Citizen Appointee:			
George N. Barker	*8*	*8*	*5*
Robert Couchman *	*7*	*2*	*N/A*
Michael Feldman	*6*	*8*	*4*
Marnie Marsh *	*5*	*1*	*N/A*
Albert Mercury *	*3*	*1*	*N/A*
John Pavey *	*9*	*2*	*N/A*
Ray Tomlinson	*8*	*6*	*4*
Colin Maloney **	*N/A*	*3*	*4*
Marvin Sadowski **	*N/A*	*6*	*5*
Sandra Samuels **	*N/A*	*6*	*3*
Cope Schwenger **	*N/A*	*5*	*3*

* *Resigned/Term expired April, 1988.*
** *Appointment effective April, 1988.*
*** *Appointment effective February, 1988.*
**** *Resigned - January, 1988.*

METROPOLITAN TORONTO LIBRARY BOARD

RECORD OF ATTENDANCE AT MEETINGS

No. of Meetings held:	*1987*	*1988*	*1989 (as of June)*
	12	*12*	*7*
Board Members	*No. of Meetings attended*		
Members of Council:	*1987*	*1988*	*1989 (as of June)*
Brian Ashton (Metropolitan Chairman's Designee)	*5*	*2*	*N/A*
Bob Sanders (Metropolitan Chairman's Designee)	*N/A*	*N/A*	*4*
Citizen Appointees:			
Margaret MacMillan	*12*	*9*	*4*
Gail A. Midanik	*7*	*9*	*5*

METROPOLITAN TORONTO POLICE BENEFIT FUND

RECORD OF ATTENDANCE AT MEETINGS

No. of Meetings held:	*1987*	*1988*	*1989 (as of June)*
	12	*11*	*6*
Board Members	*No. of Meetings attended*		
Member of Council:	*1987*	*1988*	*1989 (as of June)*
Bruce Sinclair	*12*	*11*	*6*
Citizen Appointee:			
J. Burns	*12*	*11*	*6*

METROPOLITAN TORONTO POLICE PENSION PLAN

RECORD OF ATTENDANCE AT MEETINGS

No. of Meetings held:	*1987*	*1988*	*1989 (as of June)*
	12	*11*	*6*
Board Members	*No. of Meetings attended*		
Member of Council:	*1987*	*1988*	*1989 (as of June)*
Bruce Sinclair	*12*	*11*	*6*
Citizen Appointee:			
J. Burns	*12*	*11*	*6*

METROPOLITAN TORONTO AND REGION CONSERVATION AUTHORITY

RECORD OF ATTENDANCE AT MEETINGS

Board Members	*1987*		*1988*	
Members of Council:	*Meetings Scheduled*	*Meetings Attended*	*Meetings Scheduled*	*Meetings Attended*
Milton Berger	*16*	*15*	*17*	*16*
Lois Griffin	*16*	*13*	*17*	*12*
Jim McGuffin	*15*	*13*	*17*	*12*
Howard Moscoe	*14*	*8*	*16*	*7*
Dick O'Brien	*16*	*13*	*18*	*13*
Joyce Trimmer	*15*	*12*	*15*	*10*
Robert Yuill	*N/A*	*N/A*	*15*	*8*
Citizen Appointee:				
Ken Campbell	*15*	*14*	*17*	*13*
Catherine Dowling	*15*	*13*	*17*	*13*
William Granger	*18*	*14*	*18*	*17*
Brian Harrison	*37*	*35*	*36*	*32*
Bryn Lloyd	*16*	*16*	*21*	*21*
Rocco Maragna	*18*	*12*	*N/A*	*N/A*
John McGinnis	*41*	*39*	*39*	*35*
Helen White	*38*	*38*	*35*	*33*

BOARD OF MANAGEMENT OF THE METROPOLITAN TORONTO ZOO

RECORD OF ATTENDANCE AT MEETINGS

No. of Meetings held:	*1987*	*1988*	*1989 (as of June)*
	14	*10*	*4*
Board Members	*No. of Meetings attended*		
Members of Council:	*1987*	*1988*	*1989 (as of June)*
Dave Johnson	*10*	*6*	*N/A*
Maureen Prinsloo	*10*	*7*	*3*
Chris Stockwell *	*4*	*N/A*	*N/A*
Joyce Trimmer	*12*	*8*	*2*
K. Morrish **	*1*	*5*	*N/A*
Paul Christie	*N/A*	*N/A*	*2*
Bob Sanders	*N/A*	*N/A*	*4*
Citizen Appointee:			
Marilyn Thomson	*13*	*6*	*4*

* *Term expired November, 1987.*
** *Appointment effective December, 1987.)*

(The Metropolitan Council on July 5 and 6, 1989, amended the foregoing Clause by:

(1) striking out that portion of the recommendation of the Metropolitan Executive Committee having reference to Recommendations Nos. (5), (9) and (10) embodied in the Report of The Sub-Committee on Special Purpose Bodies dated June 16, 1989;

(2) amending the recommendations embodied in the Report of The Sub-Committee on Special Purpose Bodies dated June 16, 1989, as follows:

(i) amending Recommendation No. (9) to read as follows:

"(9) Metropolitan Toronto Council request the Provincial Government to enact the appropriate legislation to create a six-member Licensing Commission;";

(ii) striking out Recommendation No. (11) as it pertains to the Metropolitan Licensing Commission only; and referring the matter to the Metropolitan Licensing Commission and the Metropolitan Solicitor for report thereon to the next meeting of the Sub-Committee on Special Purpose Bodies;

(iii) striking out Recommendation No. (14);

(iv) striking out Recommendation No. (22)(ii) and referring it to the Sub-Committee on Special Purpose Bodies; and

(v) inserting in Recommendation No. (26) after the words "Special Purpose Bodies" the words "except for Members of the Metropolitan Council"; and

(3) adding thereto the following:

"It is further recommended that:

(i) the foregoing policies shall not apply to the Children's Aid Societies; and

(ii) the following motion by Councillor Prinsloo be referred to the Sub-Committee on Special Purpose Bodies for consideration:

'That the foregoing Clause be amended by adding thereto the following:

It is further recommended that the citizen appointees to the Metropolitan Toronto Library Board be appointed by Metropolitan Council rather than the area municipalities.'")